



Conservation and Economic Development: The Role of Biodiversity Offsets

IAIA Theme Forum









9 – 10:30: Introduction to Biodiversity Offsets

Part 1: Presentations and Q&A

- Kerry ten Kate
- Susie Brownlie
- Jon Ekstrom
- Part 2: Panel & audience discussion
 - Chaired by Jo Treweek

11 – 12:30: Aspects of Design

Who, where, what, why, how?

 Jon Ekstrom, Angus Discussion



Biodiversity offsets: Introduction & Context

Kerry ten Kate

Director Business and Biodiversity Offsets Program (BBOP)

Forest Trends









Biodiversity offsets: Introduction & Context

• What are biodiversity offsets?

• What are the opportunities and risks?

Business case

Introduction to BBOP





"Conservation actions intended to compensate for the **residual, unavoidable** harm to biodiversity caused by development projects, so as to ensure **no net loss** of biodiversity.

Before developers contemplate offsets, they should have **first sought to avoid and minimise** harm to biodiversity."

ten Kate, K.., Bishop, J., and Bayon, R. (2004). *Biodiversity offsets: Views, experience, and the business case*. IUCN and Insight Investment.



Biodiversity offsets & impact mitigation

Reduce impacts

The mitigation hierarchy: Avoid harm

Reduce, moderate, minimize

Rescue (relocation, translocation)

Repair, reinstate, restore

Compensate/offset⁻

Positive contributions (Net biodiversity benefit)

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Advantages of biodiversity offsets

Ecological sustainability

"no net loss" → "net positive impact"

Economic efficiency

cost effectiveness \rightarrow welfare maximization

Social equity

no harm to the poor \rightarrow poverty reduction



Conservation

 more & better conservation, mainstreaming mechanism, gives value to biodiversity

Business

 economically efficient means to secure license to operate & reputation; influence policy: market mechanism not regulation

Policy-makers

 involve private sector in achieving policy goals; use market mechanism

Local communities

 means to minimise impact on livelihoods and secure additional benefits



Risks of biodiversity offsets

- No substitute for "no go" areas, and some impacts are "not offsetable".
- Failure to deliver

 Lack of capacity
 Lack of onforcement
 - Lack of enforcement
- Controversy
- Credible standards



But do they make a difference?

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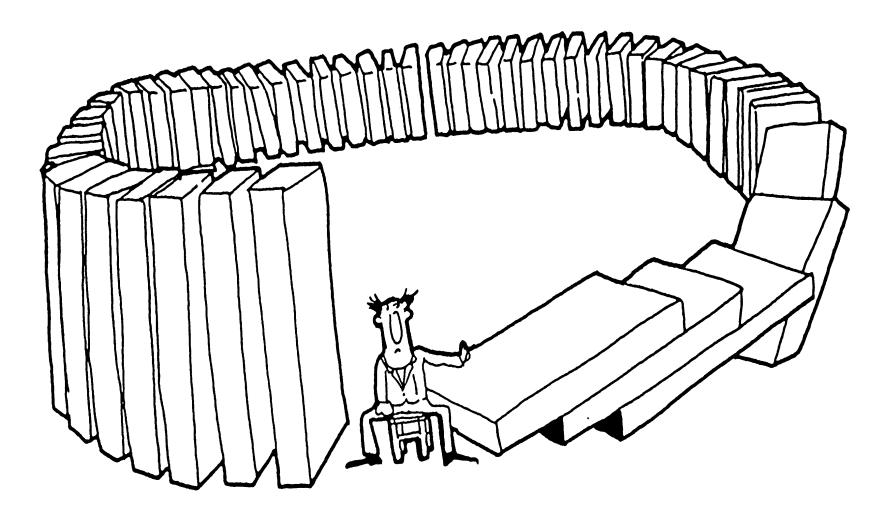
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"My question is: Are we making an impact?"



(Un-) Intended consequences?



P Why should companies implement biodiversity offsets ?

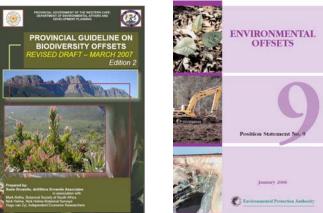
1. Legal requirements:

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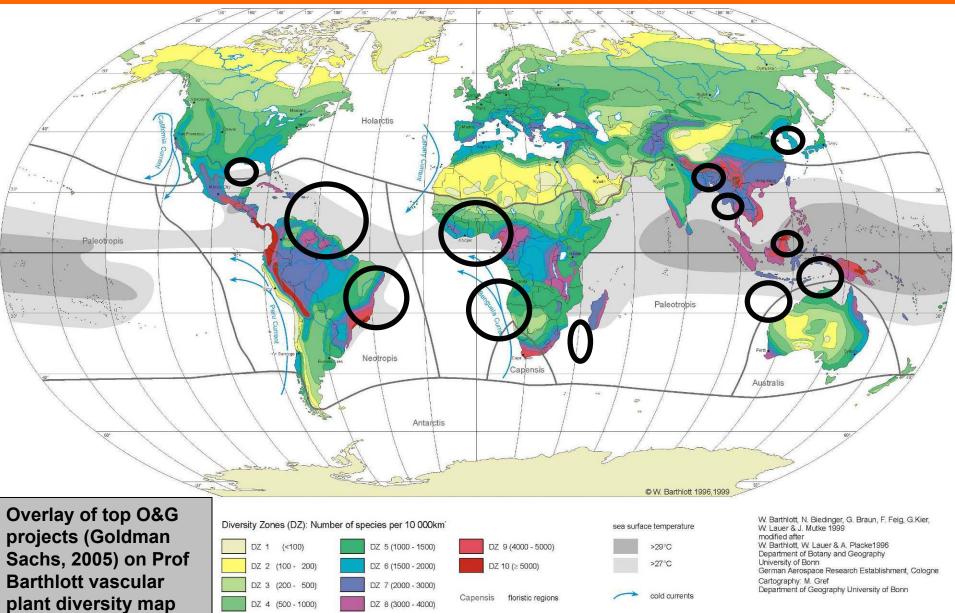
- Law requiring offsets (e.g. US, EU, Brazil, Australia)
- Law enabling offsets (e.g. EIA, planning law)
- The business case for voluntary biodiversity offsets:
 <u>Good practice</u>:
 - Companies obtain permits rapidly and operate cost-effectively.
 - Competitive advantage: best companies are preferred partners.
 - Good relationships with government, local communities, environmental groups, employees.

Bad practice:

- Permit delays, liabilities, lost revenues.
- Higher operating costs.



BBOP BUSINESS AND BIODIVERSITY OFFSETS PROGRAM Coincidence of extractive activities and biodiversity



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- Access to land & sea vital
- Overlap between biodiversity and future extraction
- Move to wilderness

(accessible reserves exploited since Industrial Revolution and before)

- Non-OECD
- Marine
- More control over access
- Public concern: new "social contract"

- Access to assets is key performance driver (Goldman Sachs, 2004)
- Typical mine/reserve life \approx 25yrs
- Unprecedented replacement rates & productivity of mature reserves declining 5-10% p.a. (GS, 2003)
- Non-OECD countries: 70% of reserves & production for 120 oil & gas projects cf 21% in 1970. (GS, 2003). 78% of Top 100 reserves (GS, 2005)
- **Highest biodiversity** largely in tropical, developing countries.
- WRI: ³⁄₄ of active mines & exploratory sites overlap with areas of high conservation value.
- 67% the oil and gas industry's 50 most important new projects are marine (GS, 2003)
- More Protected Areas: up from 60,000 in 2000 to 102,500 in 2003. New marine focus.

- Access to land and resources: Significant overlap between projects and areas of high conservation value.
- Maintaining <u>license to operate</u>: Satisfy increasing stakeholder concern for conservation:
 - **Increased "regulatory goodwill":** Good relationships with regulators Can lead to faster permitting. "Preferred partner" status.
 - **Social license to operate:** Better relationships with local communities, government regulators, environmental groups, employees.

Reputational benefits.

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- A practical **tool** for managing social and environmental risks and liabilities.
- **Flexibility:** location/scale of rehabilitation; third party implementation/liability.
- **Efficiency:** often more cost-effective than on-site rehabilitation.
- Easier **access to capital** and associated competitive advantages.
- **Influence** emerging regulation and policy. **"First mover"** advantage.

BOP A short history of biodiversity offsets

- USA system of wetland mitigation: 1970s
 - Legislation in USA, Canada, Europe (25 countries), Brazil, Switzerland, Australia
 - Policy development in New Zealand, Uganda, Mexico, Madagascar, France etc.
 - Investor interest IFC, Equator Banks, fund managers
 - Mining companies and associations:

Rio Tinto, Anglo American, Newmont, International Council of Mining and Metals.

(Rio Tinto policy: 'net positive effect' - through biodiversity offsets.)

- Shell, BP, Chevron Texaco, Statoil.
 - Walmart, Du Pont

• Oil & gas:

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• Other sectors:

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All future major development projects (in the private and public sectors alike), and certainly those which will have a significant impact on biodiversity, should ensure that they bring about no net loss (and preferably a net gain) in biodiversity.

BBOP: Objectives and Structure

I SIX PILOT PROJECTS:

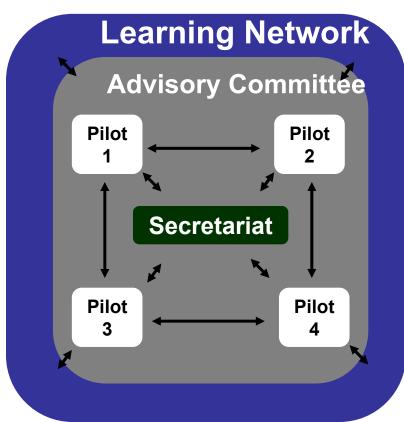
Portfolio of pilot projects worldwide demonstrating "no net loss" of biodiversity and livelihood benefits.

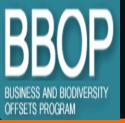
2 TOOLKIT:

"How to" toolkit on offset design and implementation; Principles.

BOLICY:

Influence policy on offsets to meet conservation and business objectives.





BBOP: Advisory Committee



Birdlife International











NEWMONT





City of Bainbridge Island

Conservation International

Department of Sustainability & Environment, Victoria, Australia

Dvnatec

Fauna and Flora International

Forest Trends

Insight Investment

International Finance Corporation

IUCN, The World Conservation Union KfW Bankengruppe

Newmont

Shell

Sierra Gorda Biosphere Reserve, Mexico

Southern Rift Landowners Association, Kenya







Rio Tinto



The Centre for Research-Information-Action for Development in Africa

The London Zoological Society

The Ministry of Ecology and Sustainable Development, France

The National Ecology Institute, Mexico

The National Environmental Management Authority, Uganda

The Nature Conservancy

The Royal Botanic Gardens, Kew

The South African National **Biodiversity Institute**

Tulalip Tribes

The United Nations Development **Program (Footprint Neutral** Initiative)

The US Fish and Wildlife Service Wageningen University, Netherlands The Wildlife Conservation Society











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BBOP: Learning Network

- ABN-Amro
- BG Group
- Earthcall
- Fundaçao Boticario
- Goldman Sachs
- The Inter-American Development Bank
- The International Council on Mining and Metals
- The International Petroleum Industry Environmental Conservation Association;
- The Secretariat of the Convention on Biological Diversity;
- The World Bank
- The World Bank Institute
- The World Resources Institute
- The World Wildlife Fund

... and...

the

katoomba

group

 The Katoomba Group (over 200 international experts dedicated to advancing markets for ecosystem services)

Over 350 members, including:

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What does a pilot project entail?

- Goal of 'no net loss' or 'net gain' of biodiversity
- Follow mitigation hierarchy
- Quantify impact and offset
- Identify and assess offset options
- Define and finance long-term offset management
- Attend some BBOP meetings
- Contribute to Offset Tool development
- Publish pilot project case study



Current BBOP pilot projects

- Shell Pearl GTL project, Qatar
- Newmont gold mine, Ghana

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- Anglo American platinum mine, South Africa
- Ambatovy Nickel mine, Madagascar
- Bainbridge real estate, USA
- Road and Maasai tourism lodges, Kenya
- Rio Tinto has committed a pilot





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Offset: livelihood component

- Address underlying causes of loss of biodiversity at offset sites
- Meet biodiversity-related livelihood needs of local communities (e.g food, energy)
- Link offsets to achieving priority development outcomes.





www.forest-trends.org/biodiversityoffsetprogram





Some key offset issues

How to establish whether and when an offset is appropriate?

- Go/No Go
- Values

- Offsetable/Not Offsetable
- Mitigation Hierarchy

Metrics: how to quantify impact losses and offset gains?

- Biodiversity Structure and Composition
- Ecological Process and Function
- Socioeconomic and Cultural aspects

Implementation: how to make an offset succeed in practice?

- Roles & responsibilities
- Financial assurance

- Legal structures, institutional arrangements
- Monitoring, enforcement





www.forest-trends.org/biodiversityoffsetprogram

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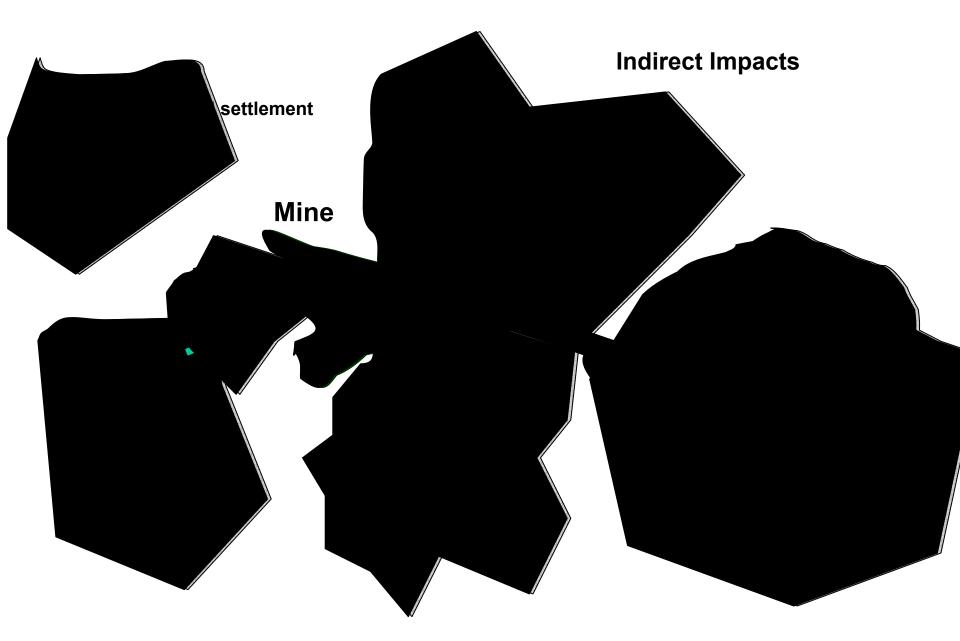
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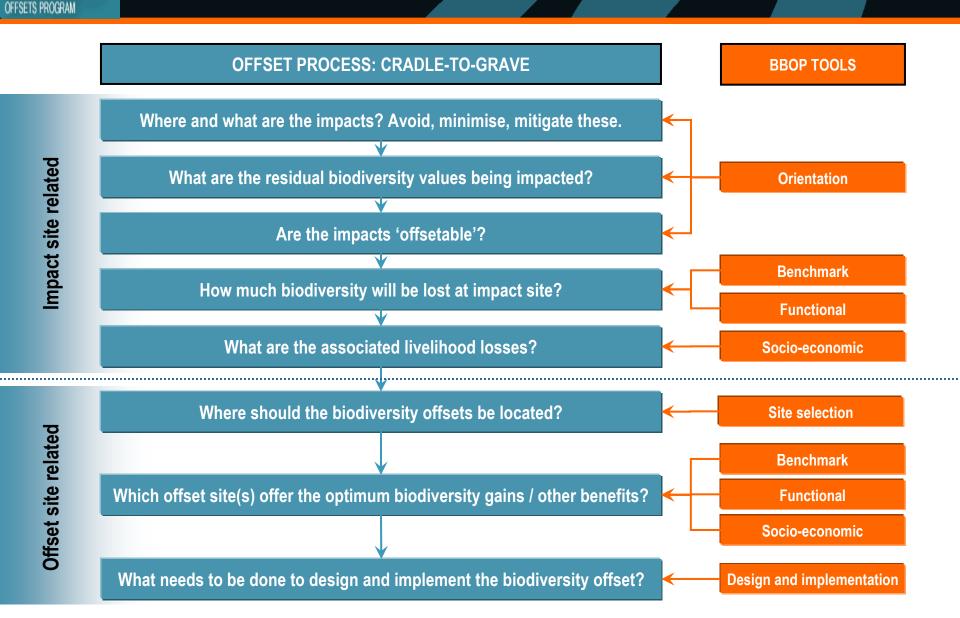
m.betre@conservation.org

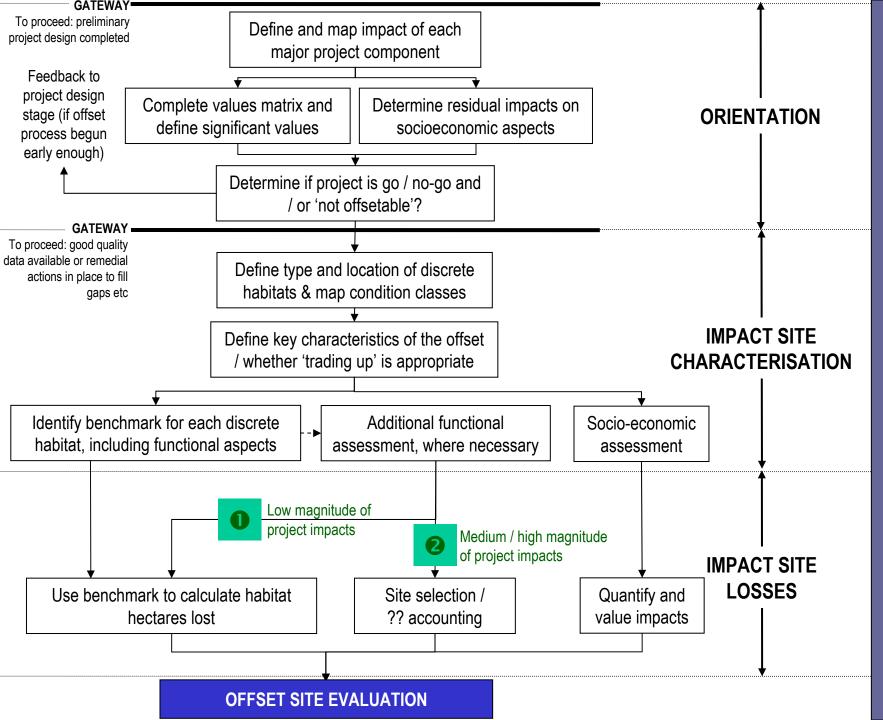
Paul Mitchell pbm@green-horizons.co.uk

Direct and indirect impacts

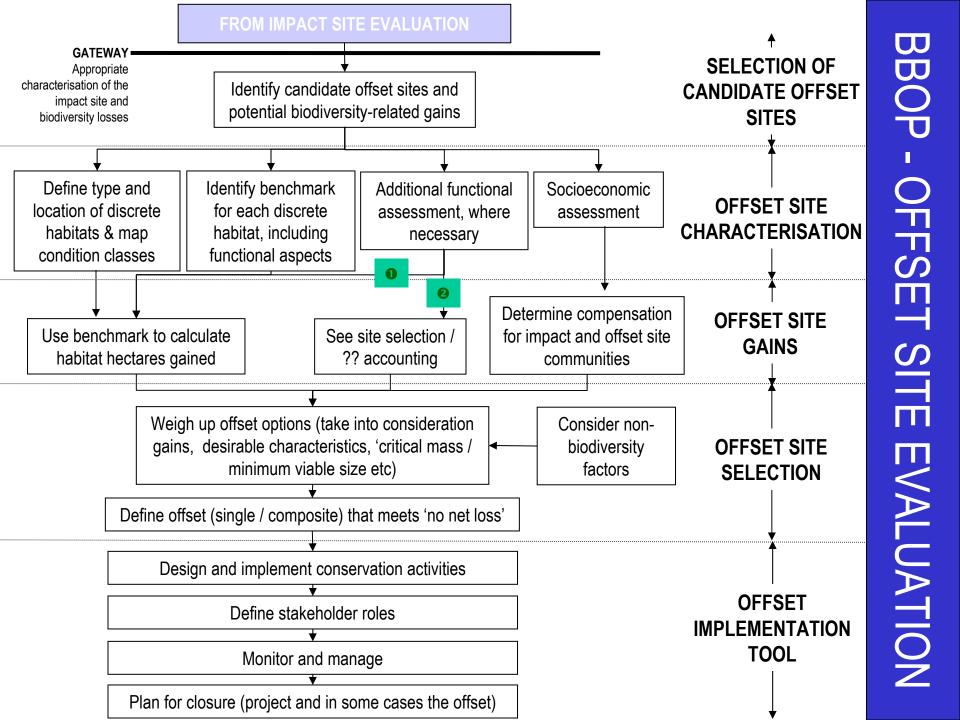


BBOP The Offset Process and BBOP Tools





BBOP - IMPACT SITE **EVALUATION**





What can be considered a 'gain'? ('additionality')

	amount	time period	probability
active restoration	expected increase per unit area relative to benchmark	10-20 years?	of success, given environmental & mgt. uncertainties
stopping degradation	expected reduction of existing decrease per unit area (wrt benchmark)	as above	of success, given environmental & mgt. uncertainties
averted risk	expected magnitude of loss if risk is realised	as above	likelihood of risk being realised

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Some key questions:

- -When do functional aspects need to be assessed beyond the selection of proxies in the benchmark?
- -How to identify the subset of functional aspects to be thus assessed?
- Is it adequate to assess loss/gain in function qualitatively, or are quantitative assessments sometimes needed?
- –How to assess qualitatively and / or quantitatively the impact of the project on the ecosystem functions at/around the impact site and offset site(s)?
- –How to define and measure key threshold terms such as "significant impact", "moderate impact", "insignificant impact", "critical (ecosystem function/service)"?